

IN THE UNITED STATES DISTRICT COURT  
FOR THE NORTHERN DISTRICT OF CALIFORNIA

DINA R. HARVEY,

Plaintiff,

v.

MICHAEL J. ASTRUE,

Defendant.

No. 09-02038 CW

ORDER DENYING  
PLAINTIFF'S  
MOTION FOR  
SUMMARY JUDGMENT  
AND GRANTING  
DEFENDANT'S  
MOTION FOR  
SUMMARY JUDGMENT  
(Docket No. 15)

INTRODUCTION

Plaintiff Dina R. Harvey moves for summary judgment. Defendant Michael J. Astrue in his capacity as Commissioner of the Social Security Administration opposes the motion and cross-moves for summary judgment. Having considered all of the papers filed by the parties, the Court DENIES Plaintiff's motion for summary judgment and GRANTS Defendant's cross-motion for summary Judgment.<sup>1</sup>

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<sup>1</sup> On February 2, 2010, Defendant filed a motion to strike a portion of Plaintiff's twenty-six page brief opposing Defendant's cross-motion for summary judgment. Defendant characterizes this brief as a reply, normally limited to fifteen pages under Civil Local Rule 7-3; Plaintiff characterizes it as an opposition, normally limited to twenty-five pages. Although Plaintiff's brief appears to be over-long under either interpretation, the Court denies the motion to strike.

## BACKGROUND

## I. Procedural History

On March 23, 2005, Plaintiff filed an application for Social Security Disability Benefits under Title II of the Social Security Act (SSA). Administrative Record (AR) 162. On the same day, she also filed an application for Supplemental Security Income under Title XVI. AR 167. Plaintiff alleged that she became disabled on June 15, 1999, due to back and foot pain. AR 76. On June 28, 2005, both claims were denied. AR 72-80. On July 20, 2005, Plaintiff filed a request for reconsideration, which was denied on November 10, 2005. AR 81-83, 84-89. In January, 2006, Plaintiff filed a timely request for hearing. AR 90-91. On May 14, 2008, Plaintiff, represented by a non-attorney representative, appeared and testified at a hearing held before an Administrative Law Judge (ALJ). AR 29-71. On June 25, 2008, the ALJ determined that Plaintiff was not disabled within the meaning of the Social Security Act because she could perform a significant number of jobs in the national economy. AR 12-24.

On July 31, 2008, Plaintiff submitted an appeal to the Social Security Appeals Council, challenging the ALJ's decision. AR 491-498. On September 21, 2008, Plaintiff submitted new evidence: a form filled out on August 7, 2008 by Dr. Anna Silva, one of Plaintiff's treating physicians. On March 6, 2009, the Appeals Council denied Plaintiff's request for review. AR 17-10. Plaintiff obtained counsel and initiated the present action for judicial review under 42 U.S.C. § 405(g), seeking summary judgment or, in the alternative, remand to the Commissioner for further

proceedings.

## II. Factual History

### A. Plaintiff's Personal History

Plaintiff was born on March 23, 1971. She graduated from high school and attended some college classes.<sup>2</sup> She worked as a customer service representative at a car dealership for several months in 1995, and as a childcare provider from 1996 to 1999. AR 178. Plaintiff worked until July 1, 1999, when back and foot pain made her unable to lift the children or stand for more than an hour at a time. AR 178. She has not worked since that time. AR 40. Plaintiff's last date insured for purposes of her Title II disability insurance benefits claim was December 31, 2004.

### B. Plaintiff's Physical Medical History

Plaintiff's medical documents indicate a long history of bilateral plantar fasciitis<sup>3</sup>. AR 21. Plaintiff's condition reportedly improved with orthotics in 1996, but worsened again in 2003. AR 21.

On August 16, 2004, podiatrist David Lin, D.P.M., examined Plaintiff, noting a prior diagnosis of plantar fasciitis and previous "conservative treatment" including stretching, orthotics,

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<sup>2</sup>There is some dispute about Plaintiff's actual academic abilities, but the record contains a transcript showing that Plaintiff graduated from high school on June 16, 1989. AR 211. A community college transcript shows several years of classes undertaken on a part-time basis. AR 221-223.

<sup>3</sup>Bilateral plantar fasciitis is a condition stemming from inflammation of the plantar fascia which results in foot or heel pain. Stedman's Medical Dictionary 652 (27th Ed. 2000)(hereinafter Stedman's). The plantar fascia is a sheet of fibrous tissue below the skin of the sole of the foot. Id. at 648, 649.

1 and injections, all with little relief. AR 288.

2 On January 6, 2005, Plaintiff's feet were examined by  
3 podiatrist John Schuberth, D.P.M.. AR 281. He found "no  
4 abnormalities whatsoever," except for some thickening under the  
5 hallux<sup>4</sup> of the left foot consistent with the findings of an MRI  
6 performed shortly before his examination. AR 281. Although  
7 Plaintiff did complain of occasional back pain, Dr. Schuberth noted  
8 no history of spine treatment. AR 281. He thought that surgery  
9 would be unlikely to improve Plaintiff's symptoms, and believed  
10 that work with a pain specialist might allow her to become more  
11 functional. AR 281.

12 In a February 23, 2005 letter summarizing Plaintiff's medical  
13 history, Plaintiff's primary care provider, Dr. Silva, noted that  
14 Plaintiff experienced continuing pain despite stretching,  
15 orthotics, cortisone injections and anti-inflammatories. AR 274.  
16 Dr. Silva wrote that Plaintiff had enrolled in a chronic pain  
17 treatment program, and explained that she was unable to work as a  
18 nanny due to her chronic plantar fasciitis. AR 274.

19 On November 4, 2005, Frederick Gaines, M.D., spoke with  
20 Plaintiff about pain management options. AR 318. He noted that  
21 Plaintiff was encouraged to enter a chronic pain program because  
22 surgery was unlikely to provide her with relief. AR 318.

23 On December 16, 2005, Dr. Silva wrote another letter on  
24 Plaintiff's behalf, detailing Plaintiff's history of plantar  
25 fasciitis and also noting the onset of chronic low back pain. Dr.

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26  
27 <sup>4</sup>The hallux is the largest toe on the foot.

1 Silva referred to an MRI showing a Tarlov's cyst<sup>5</sup> and degenerative  
2 changes in Plaintiff's lower spine. AR 265. Dr. Silva stated that  
3 Plaintiff was unable to work. AR 265. Specifically, Dr. Silva  
4 opined that Plaintiff was unable to walk more than twenty-five to  
5 thirty minutes, could not sit or stand for more than an hour, and  
6 could not lift more than ten pounds. AR 265.

7 In November, 2006, Plaintiff underwent bilateral endoscopic  
8 plantar fasciectomies.<sup>6</sup> AR 348. Her surgeon, Dr. Jeffrey Amen,  
9 reported "significant improvements in the symptoms" after the  
10 surgery, although pain remained. AR 343.

11 On February 1, 2007, Jessica Glassman, M.D., wrote a letter on  
12 Plaintiff's behalf, noting Plaintiff's plantar fasciitis, as well  
13 as degenerative disc disease<sup>7</sup>. AR 432. Dr. Glassman believed  
14 Plaintiff was unable to work. AR 432. She noted that Plaintiff  
15 was unable to sit or stand for more than twenty to thirty minutes  
16 because of pain. AR 432.

17 On September 11, 2007, Plaintiff was examined by Calvin Pon,  
18 M.D., for an orthopedic consultation. AR 359. Dr. Pon found that,  
19 although Plaintiff could sit, stand or walk for only fifteen to  
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21 <sup>5</sup> A Tarlov's cyst is a cyst found in the lower spinal cord.  
22 Stedman's 448. A cyst is a sac containing a gas, fluid, or  
semisolid material with a membranous lining. Id. at 445-46.

23 <sup>6</sup> A bilateral endoscopic plantar fasciectomy is the excision  
24 of strips of fascia from the sole of the foot. Stedman's 652.

25 <sup>7</sup> Degenerative disc disease, also known as osteoarthritis of  
26 the spine, is the erosion of the discs of the spine, resulting in  
27 pain and loss of function. Stedman's 1282.

1 thirty minutes at a time, she should be able to stand or walk for  
2 four to six hours total during an eight hour work day, and sit for  
3 a total of six hours. AR 361. He further found she should only  
4 occasionally stoop, kneel, squat, climb ladders or crawl. AR 361.

5 On April 9, 2008, Plaintiff had a second MRI scan of her lower  
6 spine. AR 481. The MRI indicated that her spine was "essentially  
7 unchanged," and that she had mild degenerative disc disease. AR  
8 481.

9 C. Plaintiff's Mental Medical History

10 In 1991, an examiner at Marin Community College indicated that  
11 Plaintiff met the relevant criteria for a learning disability. AR  
12 468. The examiner noted that Plaintiff had problems with verbal  
13 comprehension, verbal expression, reading comprehension,  
14 mathematical ability, vocabulary, and auditory memory recall. AR  
15 469. Tests conducted by the examiner indicated that Plaintiff read  
16 at the eighth-grade level and had only fourth-grade math skills.  
17 AR 469.

18 On April 24, 2007, Plaintiff consulted psychiatrist David  
19 Richman, M.D., who diagnosed her with depression resulting from  
20 chronic pain, and prescribed anti-depressants. AR 408. On March  
21 20, 2008, Dr. Richman submitted a mental impairment medical source  
22 statement. AR 399. He indicated that Plaintiff suffered from  
23 depression, with symptoms including appetite loss, sleep problems,  
24 emotional problems, pervasive loss of interest, and decreased  
25 energy. AR 399. Dr. Richman noted Plaintiff had been taking  
26 Cymbalta, a prescription anti-depressant. AR 400. He did not  
27 think Plaintiff had a low IQ or reduced intellectual functioning.

1 AR 401. He rated her ability to perform a wide variety of mental  
2 abilities good-to-fair, and her functional limitations "moderate."

3 AR 402-03. He believed that she would probably need to miss work  
4 three or more times per month because of her impairments. AR 401.

5 On September 12, 2007, Deborah von Bolschwing, Ph.D., examined  
6 Plaintiff for a psychological disability evaluation. Dr.

7 Bolschwing found that Plaintiff possessed low-average to average  
8 intelligence and general intellectual functioning, with mildly  
9 fluctuating attention and concentration. AR 370. She opined that,  
10 although Plaintiff might have mild dyslexia, it did not interfere  
11 with her ability to perform cognitive tasks. AR 371.

12 III. Administrative Law Judge's Disability Determination

13 In his June 25, 2008 decision, the ALJ employed the five-step  
14 sequential evaluation process<sup>8</sup> outlined in 20 C.F.R. § 404.1520,  
15 and found that Plaintiff was not disabled within the meaning of the  
16 SSA. AR 17.

17 At step one of the five-part analysis, the ALJ found that  
18 Plaintiff had not worked since the alleged disability onset date.  
19 AR 19. At step two, the ALJ found that Plaintiff had three severe  
20 impairments: chronic bilateral plantar fasciitis, degenerative

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22 <sup>8</sup>In order to make a disability determination, the ALJ must  
23 apply a sequential five-step evaluation process to the disability  
24 claim pursuant to 20 C.F.R. § 404.1520: (1) is the claimant engaged  
25 in substantial gainful work activity; (2) if not, does the claimant  
26 have a severe impairment, or combination of impairments; (3) if so,  
27 are the impairments listed in, or as severe as, those listed in  
Appendix 1; (4) if not, do the impairments preclude the claimant  
from performing past relevant work; and (5) if so, is other work  
precluded? 20 C.F.R. § 404.1520(b)-(g). The plaintiff bears the  
burden of persuasion in steps (1) through (4); the Commissioner has  
the burden at step (5). Bowen v. Yuckert, 482 U.S. 137, 141  
(1987); 20 C.F.R. § 1520(f).

1 disc disease of the lower spine and an affective disorder. AR 19.  
2 The ALJ noted that Plaintiff alleged that she had severe auditory  
3 dyslexia, but failed to support her claim with any medical records  
4 or other evidence. AR 19. Moreover, the ALJ noted that Dr.  
5 Bolschwing found that Plaintiff had at most "mild" dyslexia and  
6 that Dr. Richman similarly found no severe mental impairments. AR  
7 371, 401. Accordingly, the ALJ found no severe auditory dyslexia.

8 At step three, the ALJ determined that Plaintiff's  
9 impairments, singly or in combination, were not severe enough to  
10 meet or medically equal any of the impairments listed in Appendix 1  
11 of the Regulations. AR. 20.

12 Prior to steps four and five of the analysis, the ALJ weighed  
13 the medical and other evidence in the record to assess Plaintiff's  
14 residual functional capacity (RFC). AR 20. The ALJ found that  
15 Plaintiff had an RFC to perform sedentary<sup>9</sup> work, as defined in 20  
16 C.F.R. §§ 404.1567(a) and 416.967(a), "except with limitation to  
17 occasional bending, stooping, crawling, squatting, crouching and  
18 kneeling and the need for a sit or stand option every 30 minutes."  
19 AR 20. The ALJ considered a variety of evidence in making his  
20 determination, including Plaintiff's testimony at the hearing and  
21 the testimony of her relatives, and medical opinion evidence from  
22 Drs. Amen, Bolschwing, Glassman, Richman and Silva. AR 21-23. The  
23 ALJ afforded limited weight to the testimony of Plaintiff and her  
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25 <sup>9</sup>Sedentary work "involves lifting no more than ten pounds at a  
26 a time and occasionally lifting or carrying articles like docket  
27 files, ledgers, and small tools." 20 C.F.R. §§ 404.1567(a);  
28 416.929. It may involve occasional walking or standing. Id.



1 relatives to the extent that it alleged limitations in excess of  
2 those described in his RFC, because he found that the testimony was  
3 not entirely credible in light of the medical evidence and  
4 Plaintiff's prior conduct. AR 21. The ALJ also found that Dr.  
5 Richman's opinion that Plaintiff would need to be absent from work  
6 more than three times per month was not supported by the record,  
7 including Dr. Richman's own statements, and thus was attributable  
8 to Plaintiff's subjective complaints. AR 22-23.

9 At step four of the disability analysis, the ALJ found that  
10 Plaintiff was precluded from working in her past relevant  
11 occupations of childcare provider and customer service  
12 representative. AR 23. The ALJ based this finding on the RFC  
13 testimony and the testimony of a vocational expert (VE).

14 At step five, based on the VE's testimony, the ALJ concluded  
15 that Plaintiff was capable of performing jobs existing in  
16 significant numbers within the national and local economy. AR 23.  
17 In particular, the VE indicated that Plaintiff would be able to  
18 perform the jobs of "Order Clerk" and "Final Assembler, Optical  
19 Goods," both of which allow for a sit/stand option every thirty  
20 minutes, as Plaintiff's RFC required. AR 24. Consequently, the  
21 ALJ issued an unfavorable decision, finding that Plaintiff was not  
22 disabled within the meaning of the SSA. AR 24.

23 IV. New Evidence Presented to the Appeals Council

24 As noted above, along with her appeal to the Social Security  
25 Appeals Council, Plaintiff submitted an August 7, 2008 form filled  
26 out by Dr. Silva, presenting in greater detail Dr. Silva's opinion  
27 on Plaintiff's limitations. AR 500. On the form, Dr. Silva  
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1 indicated that Plaintiff's limitations dated from 1996, that  
2 Plaintiff could sit for only ten minutes at a time, and stand or  
3 walk for only five minutes at a time and that Plaintiff would  
4 probably have to miss work at least twice a month. AR 500, 502.  
5 At the bottom of the form, Dr. Silva also wrote, "I think it's  
6 completely inappropriate for me to have completed this," because  
7 she had not treated Plaintiff since 2005. AR 504.

#### 8 LEGAL STANDARD

9 A district court reviewing a denial of Social Security  
10 benefits reviews the final decision of the Commissioner. 42 U.S.C.  
11 § 405(g). When the Appeals Council denies review to a claimant,  
12 the ALJ's decision becomes the Commissioner's final decision. 20  
13 C.F.R. § 404.981.

14 A court cannot set aside a denial of benefits unless the ALJ's  
15 findings are based upon legal error or are not supported by  
16 substantial evidence in the record as a whole. 42 U.S.C. § 405(g);  
17 Sandgate v. Chater, 108 F.3d 978, 980 (9th Cir. 1997).  
18 Substantial evidence is "such relevant evidence as a reasonable  
19 mind might accept as adequate to support a conclusion." Orteza v.  
20 Shalala, 50 F.3d 748, 749 (9th Cir. 1995). It is more than a  
21 scintilla but less than a preponderance. Sorenson v. Weinberger,  
22 514 F.2d 1112, 1119 n.10 (9th Cir. 1975).

23 To determine whether an ALJ's decision is supported by  
24 substantial evidence, a court reviews the record as a whole, not  
25 just the evidence supporting the decision of the ALJ. Walker v.  
26 Matthews, 546 F.2d 814, 818 (9th Cir. 1976). A court may not  
27 affirm the Commissioner's decision simply by isolating a specific  
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1 quantum of supporting evidence. Hammock v. Bowen, 879 F.2d 498,  
2 501 (9th Cir. 1989). Rather, a court must weigh the evidence which  
3 supports the Commissioner's conclusions and that which does not.  
4 Martinez v. Heckler, 807 F.2d 771, 772 (9th Cir. 1986).

5 If there is substantial evidence to support the decision of  
6 the ALJ, it is well-settled that the decision must be affirmed even  
7 when there is evidence on the other side. Hall v. Sec'y of Health,  
8 Educ., & Welfare, 602 F.2d 1372, 1374 (9th Cir. 1979). The ALJ's  
9 decision should also be affirmed when the evidence is susceptible  
10 to more than one rational interpretation. Gallant v. Heckler, 753  
11 F.2d 1450, 1453 (9th Cir. 1984). If supported by substantial  
12 evidence, the findings of the Commissioner as to any fact shall be  
13 conclusive. 42 U.S.C. § 405(g); Vidal v. Harris, 637 F.2d 710,  
14 712 (9th Cir. 1981).

15 Under the Social Security Act, "disability" is defined as the  
16 inability to engage in any substantial gainful activity by reason  
17 of any medically determinable physical or mental impairment which  
18 can be expected to result in death or which has lasted or can be  
19 expected to last for a continuous period of not less than twelve  
20 months. 42 U.S.C. § 423 (d)(1)(A). The impairment must be so  
21 severe that the claimant "is not only unable to do his previous  
22 work but cannot . . . engage in any other kind of substantial  
23 gainful work." 42 U.S.C. § 423(d)(2)(A). In addition, the  
24 impairment must result "from anatomical, physiological, or  
25 psychological abnormalities which are demonstrable by medically  
26 acceptable clinical and laboratory techniques." 42 U.S.C.  
27 § 423(d)(3).

## DISCUSSION

Plaintiff argues that: (1) the Appeals Council failed adequately to weigh new evidence Plaintiff submitted to it after the ALJ's determination; (2) the ALJ failed properly to weigh the opinions of Plaintiff's treating physicians; (3) the ALJ erred by not rating Plaintiff's alleged mental impairment severe; (4) the ALJ improperly discredited Plaintiff's subjective testimony; (5) the ALJ improperly determined Plaintiff's RFC; and (6) the ALJ violated SSR 00-4P in relying on VE testimony contrary to the Dictionary of Occupational Titles (DOT).

## I. New Evidence Presented to the Appeals Council

The Appeals Council must review a case if "new and material information is submitted" after the ALJ's determination. 20 C.F.R. §§ 404.970(b). In order to be material, evidence "must 'bear directly and substantially on the matter in dispute.'" Mayes v. Massanari, 276 F.3d 453, 462 (9th Cir. 2001) (citations omitted). When new evidence is considered, the Appeal Council will order review of a case when it finds that the ALJ's decision is against the weight of all the evidence currently in the record. 20 C.F.R. §§ 404.970(b). Remand is appropriate "'only where there is a *reasonable possibility* that the new evidence would have changed the outcome'" of the ALJ's decision. Booz v. Sec'y of Health and Human Servs., 734 F.2d 1378, 1380-81 (9th Cir. 1984) (citations omitted).

Plaintiff argues that the form filled out by Dr. Silva, submitted to the Appeals Council after the ALJ's decision, constituted new and material evidence and that the Appeals Council failed adequately to consider it in affirming the ALJ's

1 determination that Plaintiff was not disabled. Defendant argues  
2 that Dr. Silva's 2008 form was not material because it merely  
3 reiterated findings summarized in her 2005 letters and was based on  
4 the same underlying examination.

5 Although the content of Dr. Silva's 2005 letters and 2008 form  
6 was based on the same physical examinations of Plaintiff, they  
7 express quite different conclusions. In Dr. Silva's December 16,  
8 2005 letter, she stated that Plaintiff "cannot walk longer than  
9 twenty-five to thirty minutes before developing heel pain," and  
10 that she "cannot sit or stand for long periods of time (more than  
11 one hour)." AR 431. In the 2008 submission, Dr. Silva indicated  
12 that Plaintiff can walk for only five minutes without rest, and can  
13 sit for only ten minutes without needing to get up. AR 502.  
14 Furthermore, in the 2008 submission, Dr. Silva indicated that  
15 Plaintiff "cannot" sit or stand for any portion of an eight hour  
16 work day, and would need to take unscheduled breaks every five  
17 minutes as a result of her pain. AR 502.

18 The Appeals Council found that Dr. Silva's 2008 opinion was  
19 not supported by the medical evidence. AR 7-8. As Defendant  
20 points out, Dr. Silva's 2008 opinion was based on the same  
21 underlying physical findings as her 2005 letter. She provides no  
22 reason why her assessment of Plaintiff's ability to walk and sit  
23 was revised dramatically downward three years later. The  
24 assessments in the 2008 letter do not match the assessments of the  
25 two physicians who examined Plaintiff prior to 2005, Dr. Lin and  
26 Dr. Schuberth. AR 288, 281. Dr. Silva herself stated that she  
27 thought it was "completely inappropriate" for her to have filled  
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1 out the assessment three years after her last contact with  
2 Plaintiff, thus implying that her 2008 opinion was not reliable.  
3 AR 504. Given these facts, there is no reasonable possibility that  
4 the ALJ would have made a different decision had he had the benefit  
5 of Dr. Silva's 2008 opinion. Therefore, remand on this basis is  
6 not warranted.

7 II. Weighing of Physician Opinion Testimony

8 Plaintiff argues that the ALJ failed properly to weigh the  
9 testimony of her treating physicians.

10 "Although a treating physician's opinion is generally afforded  
11 the greatest weight in disability cases, it is not binding on an  
12 ALJ with respect to the existence of an impairment or the ultimate  
13 determination of disability." Tonapetyan v. Halter, 242 F.3d 1144,  
14 1149 (9th Cir. 2001). The issue of whether a claimant is disabled  
15 under the meaning of the Social Security Act is an issue reserved  
16 for the Commissioner, and therefore the opinion of a treating  
17 physician that a claimant is disabled will not be given special  
18 significance. 20 C.F.R. §§ 404.1527(e)(1), 416.927(e)(1). Such  
19 opinions, however, "must not be disregarded." Social Security  
20 Regulations (SSR) 96-5p at 5.

21 On issues not reserved for the Commissioner, where the  
22 treating physician's opinion is not contradicted by an examining  
23 physician, that opinion may be rejected only for "clear and  
24 convincing reasons." Tackett v. Apfel, 180 F.3d 1094, 1102 (9th  
25 Cir. 1999); Lester v. Chater, 81 F.3d 821, 830 (9th Cir. 1996).  
26 Where a treating physician's opinion is contradicted by another  
27 doctor, the Commissioner may reject the treating physician's  
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1 opinion, but must provide "specific, legitimate reasons" supported  
2 by substantial evidence in the record for doing so. Matney v.  
3 Sullivan, 981 F.2d 1016, 1019 (9th Cir. 1992). Physician opinions  
4 that are conclusory and inadequately supported by clinical findings  
5 need not be credited. Thomas v. Barnhart, 278 F.3d 947, 957 (9th  
6 Cir. 2001).

7 When the opinion of a medical source "is inadequate for [the  
8 Commissioner] to determine whether [a claimant] is disabled," --  
9 i.e., when it is ambiguous -- the ALJ must attempt to re-contact  
10 the medical source to obtain clearer and more complete information.  
11 20 C.F.R. §§ 404.1512(e), 416.912(e).

12 A. Dr. Silva

13 Plaintiff contends that the ALJ improperly failed to consider  
14 treating physician Dr. Silva's opinion, expressed in her December  
15 2005 letter, that Plaintiff was unable to work. Plaintiff concedes  
16 that the issue of disability is reserved to the Commissioner, and  
17 thus that Dr. Silva's opinion is due no special significance. She  
18 argues, however, that the ALJ improperly disregarded Dr. Silva's  
19 2005 opinion or, alternatively, that the opinion was incomplete or  
20 ambiguous so that the ALJ was under a duty to re-contact her.

21 Because Dr. Silva's opinion that Plaintiff could not work was  
22 on an issue reserved for the Commissioner under 20 C.F.R.  
23 §§ 404.1527(e)(1), this portion of Dr. Silva's opinion was not due  
24 any special significance or weight. However, the ALJ remained  
25 under an obligation to consider Dr. Silva's determination. See SSR  
26 96-5p.

27 Here, the ALJ properly considered Dr. Silva's opinion. The  
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1 ALJ interpreted Dr. Silva's statement in her February, 2005 letter  
2 that Plaintiff was "unable to work as a nanny" to mean that  
3 Plaintiff would be able to undertake other, less demanding work.  
4 AR 22. The ALJ also noted that, in her December, 2005 letter, Dr.  
5 Silva spelled out Plaintiff's capacity for other work more clearly,  
6 indicating ability to walk and stand for twenty-five to thirty  
7 minutes and sit for up to one hour, and ability to lift up to ten  
8 pounds. AR 22. It is clear that the ALJ interpreted Dr. Silva's  
9 statement to mean that Plaintiff could not work in any job which  
10 did not accommodate the restrictions noted in the letter, all of  
11 which the ALJ incorporated into his RFC.

12 Nor was Dr. Silva's opinion incomplete. Dr. Silva stated that  
13 Plaintiff was unable to work due to persistent pain, and then noted  
14 "specifically" the impairments noted above and accepted by the ALJ  
15 in his RFC. AR 431. Dr. Silva thus laid out in detail her  
16 conclusions, both as to ultimate disability and as to the factors  
17 contributing to her determination that Plaintiff was unable to  
18 work. The ALJ was under no duty to re-contact Dr. Silva because  
19 her opinion was not ambiguous or otherwise inadequate to determine  
20 whether Plaintiff was disabled.

21 B. Dr. Glassman

22 Plaintiff argues that the ALJ improperly failed to consider  
23 Dr. Glassman's opinion that Plaintiff's impairments made her unable  
24 to work, or, alternatively, that the ALJ had a duty to re-contact  
25 Dr. Glassman because Dr. Glassman's opinion was ambiguous.

26 As stated above, ability to work is an issue reserved for the  
27 Commissioner, so the ALJ was under a duty only to consider Dr.



1 Glassman's opinion, not to give it any special significance. The  
2 ALJ noted that he considered Dr. Glassman's letter, including her  
3 opinion that Plaintiff was unable to work. AR 22. Nor was the  
4 opinion ambiguous. Although her letter opinion was brief, Dr.  
5 Glassman indicated the medical impairments Plaintiff suffered from,  
6 and that Plaintiff was unable to sit or stand for more than twenty  
7 to thirty minutes because of pain. AR 432. The ALJ accepted Dr.  
8 Glassman's opinion about Plaintiff's ability to sit and stand, and  
9 incorporated it into his RFC. AR 22. The ALJ was under no duty to  
10 re-contact Dr. Glassman simply because her statement was shorter  
11 than that of other treating physicians who agreed with her  
12 diagnosis.

13 C. Dr. Richman

14 Plaintiff argues the ALJ erred when he rejected Dr. Richman's  
15 opinion that Plaintiff would have to be absent from work more than  
16 three times a month.

17 The ALJ rejected Dr. Richman's opinion because he found it  
18 unsupported by the record, including Dr. Richman's own records  
19 which indicated that Plaintiff's mood was more stable as a result  
20 of treatment with anti-depressants. AR 22. Therefore, the ALJ  
21 attributed Dr. Richman's opinion regarding work absence to  
22 Plaintiff's subjective complaints, which the ALJ determined to lack  
23 credibility, and he disregarded the opinion for that reason. AR  
24 22.

25 The ALJ properly concluded that Dr. Richman's opinion about  
26 Plaintiff's projected work absence was not supported by the record.  
27 Emails exchanged between Dr. Richman and Plaintiff indicate that  
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1 Plaintiff's depression was being adequately controlled by her  
2 medication and that she was "feeling good." AR 438, 458.  
3 Similarly, Dr. Bolschwing, an examining psychologist, found that  
4 Plaintiff's depression appeared to be well controlled by  
5 medication. AR 371.

6 Because Dr. Richman's opinion that Plaintiff would be absent  
7 from work more than three times per month was contradicted, the ALJ  
8 was required to present only "specific, legitimate reasons" for  
9 discounting it. See Matney, 981 F.2d at 1019. The ALJ noted the  
10 conflict between Dr. Richman's opinion and his records showing that  
11 Plaintiff's depression was being controlled by prescription  
12 medication. AR 22. This constitutes a specific and legitimate  
13 reason for disregarding Dr. Richman's opinion, and thus the ALJ did  
14 not err.

15 III. Subjective Testimony

16 A. Plaintiff's Subjective Testimony

17 Plaintiff argues that the ALJ improperly found her not  
18 credible because he failed to provide clear and convincing reasons  
19 for doing so.

20 In Cotton v. Bowen, 799 F.2d 1402, 1407-08 (9th Cir. 1986),  
21 the Ninth Circuit developed a threshold test to determine the  
22 credibility of a claimant's subjective symptom testimony. Under  
23 Cotton, a claimant "must produce objective medical evidence of an  
24 underlying impairment 'which could reasonably be expected to  
25 produce the pain or other symptoms alleged.'" Bunnell v. Sullivan,  
26 947 F.2d 341, 344 (9th Cir. 1991) (en banc) (quoting Cotton, 799  
27 F.2d at 1407-08); see also Smolen v. Chater, 80 F.3d 1273, 1282

1 (9th Cir. 1996).

2       Once a claimant meets the Cotton test, "the Commissioner may  
3 not discredit the claimant's testimony as to subjective symptoms  
4 merely because they are unsupportable by objective evidence.  
5 Unless there is affirmative evidence showing that the claimant is  
6 malingering, the Commissioner's reason for rejecting the claimant's  
7 testimony must be 'clear and convincing.'" Lester, 81 F.3d at 834  
8 (quoting Swenson v. Sullivan, 876 F.2d 683, 687 (9th Cir. 1989));  
9 Smolen, 80 F.3d at 1281. When listing the findings supporting a  
10 conclusion that a plaintiff's testimony is incredible, the ALJ must  
11 consider "all of the available evidence" in analyzing the severity  
12 of the claimed pain. SSR 88-13. Factors to be analyzed include:  
13 (1) the nature, location, onset, duration, frequency, radiation,  
14 and intensity of any pain; (2) precipitating and aggravating  
15 factors; (3) type, dosage, effectiveness and adverse side effects  
16 of any pain medications; (4) treatment, other than medication, for  
17 relief of pain; (5) functional restrictions; and (6) the  
18 plaintiff's daily activities. Id.; see Fair, 885 F.2d at 603  
19 (types of activities ALJ may rely on to find pain allegations not  
20 credible include the type of daily activities performed by  
21 plaintiff and whether plaintiff sought or followed treatment);  
22 Osenbrock v. Apfel, 240 F.3d 1157, 1166 (9th Cir. 2001) (finding  
23 rejection of plaintiff's alleged pain justified where plaintiff had  
24 little evidence of spinal abnormalities, had not used strong pain  
25 medication, had not participated in pain management or physical  
26 therapy, and limited daily activities by choice not necessity).  
27 When pain is an issue, the plaintiff's demeanor at a hearing before  
28

1 the ALJ is not conclusive evidence of the plaintiff's credibility.  
2 Gallant, 753 F.2d at 1455. Medical evidence is still relevant in  
3 determining the severity of a plaintiff's alleged pain and its  
4 disabling effects. 20 C.F.R. § 404.1529(c)(2); Rollins, 261 F.3d  
5 at 857.

6 Here, the ALJ determined that Plaintiff had presented evidence  
7 of a medical impairment that could be reasonably expected to  
8 produce the sort of pain she alleged. Accordingly, the ALJ was  
9 required to present "clear and convincing" reasons for rejecting  
10 Plaintiff's testimony. Lester, 81 F.3d at 834.

11 The ALJ found Plaintiff's testimony not credible to the extent  
12 that it alleged limitations in excess of the RFC. AR 21. The ALJ  
13 provided four specific reasons for his finding. First, the ALJ  
14 found that Plaintiff's testimony conflicted with the opinions of  
15 her treating and examining physicians, who all indicated that she  
16 had greater ability to work than her testimony suggested. AR 21.  
17 Second, the ALJ found that Plaintiff was not taking pain medication  
18 and had refused it in the past, suggesting that her pain was not as  
19 severe as she alleged. AR 21. Third, the ALJ noted that the  
20 record showed there was no indication of treatment for plantar  
21 fasciitis between 1996 and 2003. Finally, the ALJ noted that  
22 Plaintiff's statement that she obtained no relief from surgery in  
23 2006 was directly contradicted by the statement of her surgeon, who  
24 noted "significant improvement in the symptoms." AR 21. The ALJ  
25 provided a list of facts from the record supporting his  
26 determination. AR 21-22. In the list, the ALJ noted that MRI  
27 scans of Plaintiff's back showed mild degeneration not consistent  
28

1 with Plaintiff's allegedly disabling lower back pain. AR 22.

2 Plaintiff argues the ALJ's statement that "all" physicians who  
3 examined her found that she had a greater capacity for work than  
4 she claimed is inaccurate because Dr. Silva and Dr. Glassman opined  
5 that she was unable to work. Strictly speaking, the ALJ's  
6 statement was inaccurate in light of the statements of these two  
7 doctors. However, as noted above, these opinions were on issues  
8 reserved to the Commissioner; apart from these issues, the opinions  
9 of the two doctors indicated that Plaintiff had the ability to  
10 perform in accordance with the ALJ's RFC. Thus, although the ALJ  
11 could have more clearly stated that Plaintiff's alleged pain and  
12 dysfunction was inconsistent with the physical findings of all  
13 treating and examining doctors, any error was in choice of words  
14 rather than in substance. The ALJ correctly noted that, to the  
15 extent that Plaintiff's subjective complaints indicated pain and  
16 dysfunction that conflicted with the ALJ's RFC, they conflicted  
17 with the physical limitations noted by her treating and examining  
18 doctors.

19 Next, Plaintiff asserts that, to discount her testimony, the  
20 ALJ improperly relied upon the fact that she was not taking pain  
21 medication at the time of the hearing. Plaintiff argues that  
22 although she was not taking pain medication at the time of the  
23 hearing, she has taken a variety of pain medications over the  
24 years, and, thus, the ALJ's reasoning is not "clear and  
25 convincing."

26 The ALJ's reasoning was not improper. When a claimant alleges  
27 severe pain, but receives minimal treatment, an ALJ may properly  
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1 question the credibility of the testimony. Fair v. Bowen, 885 F.2d  
2 597, 603-604 (9th Cir. 1989). Furthermore, the ALJ did not assert  
3 that Plaintiff has never taken pain medication, but instead noted  
4 that on at least two occasions -- at the hearing itself, in 2008,  
5 and two years before, in 2005 -- Plaintiff complained of severe  
6 pain but refused treatment with pain medication. AR 21, 43, 305.  
7 Standing alone, failure to take pain medication despite alleging  
8 severe pain might not be sufficient to constitute "clear and  
9 convincing reasons," but it was not improper for the ALJ to  
10 consider this factor in making his credibility determination.

11 Plaintiff also argues that the absence of treatment for  
12 plantar fasciitis prior to 2003 is an improper basis to question  
13 her credibility, because it is irrelevant to her current status.  
14 Although Plaintiff's pre-2003 treatment is not directly relevant to  
15 her post-2003 disability, she alleges disability beginning on July  
16 15, 1999. Thus, the fact that Plaintiff received minimal treatment  
17 for the first four years of her alleged disability was a valid  
18 basis for the ALJ to question her credibility. See Fair, 885 F.2d  
19 at 603-604 (holding that lack of treatment for allegedly severe  
20 conditions is a proper basis for an ALJ to question the credibility  
21 of a claimant's testimony).

22 Next, Plaintiff argues that the contradiction between her  
23 statements about the efficacy of her 2006 surgery and her surgeon's  
24 statements was an improper basis for the ALJ to question her  
25 credibility.

26 When questioned by the ALJ, Plaintiff claimed no improvement  
27 following her 2006 orthopedic surgery. AR 21, 44. The ALJ noted

1 that this directly contradicted the statements of Plaintiff's  
2 surgeon, who noted "significant improvement in the symptoms" post-  
3 surgery, although some pain remained. AR 21, 343. The ALJ's  
4 determination that this conflict undermined Plaintiff's credibility  
5 was not improper. Plaintiff argues that the ALJ failed to consider  
6 this contradiction in light of the record as a whole, and  
7 particularly in the light of testimony from Plaintiff's parents and  
8 husband corroborating her statement that the surgery provided no  
9 relief. However, as discussed below, the ALJ properly gave limited  
10 weight to this testimony, based as it was on Plaintiff's  
11 statements, for the same reasons he questioned Plaintiff's  
12 testimony.

13 Finally, Plaintiff asserts that the ALJ's stated findings  
14 regarding Plaintiff's credibility were insufficiently precise and  
15 failed to show with sufficient clarity which portion of Plaintiff's  
16 testimony the ALJ rejected and which portion he accepted.

17 When making a credibility determination, an ALJ "must  
18 specifically identify what testimony is credible and what testimony  
19 undermines the claimant's complaints." Morgan v. Comm'r of Soc.  
20 Sec. Admin., 169 F.3d 595, 599 (9th Cir. 1999).

21 Here, the ALJ held that Plaintiff's "statements concerning the  
22 intensity, persistence, and limiting effects of [her] symptoms are  
23 not credible to the extent that they are inconsistent with the  
24 residual functional capacity assessment herein." AR 21. The ALJ's  
25 RFC determination indicated that Plaintiff had the ability to do  
26 sedentary work, with limitations on posture and a stand/sit option  
27 every thirty minutes. AR 20. Thus, the ALJ found that Plaintiff's  
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1 claim of severe impairments was not credible, while her testimony  
2 that was consistent with this assessment was credible. He noted  
3 particular statements by Plaintiff that were not credible,  
4 including her statements about the 2006 surgery, her pain at times  
5 she was not taking pain medication, and the severity of her lower  
6 back pain. AR 21-22.

7 These findings were sufficiently precise and clear to allow  
8 the Court to determine which portion of Plaintiff's testimony the  
9 ALJ rejected.

10 Thus, the ALJ provided an adequately detailed summary of his  
11 credibility findings, and none of the reasons given by the ALJ for  
12 questioning Plaintiff's credibility were improper. Taken as a  
13 whole, and in light of the ALJ's citation to the record to support  
14 each of his findings, the ALJ provided "clear and convincing"  
15 reasons for crediting only that portion of Plaintiff's subjective  
16 pain testimony he found consistent with his RFC.

17 B. Testimony of Plaintiff's Family Members

18 Plaintiff argues that the ALJ rejected the corroborating  
19 testimony of her family members without giving specific reasons for  
20 doing so.

21 When an ALJ discounts the testimony of a lay witness, he must  
22 give reasons that are germane to that witness. Dodrill v. Shalala,  
23 12 F.3d 915, 919 (9th Cir. 1993). When an ALJ properly rejects the  
24 testimony of a claimant, and the testimony of witnesses testifying  
25 in the claimant's favor is substantially similar to the testimony  
26 of the claimant, the ALJ's statement of reasons for rejecting the  
27 claimant's testimony can also be used to reject the witnesses'



1 testimony. See Valentine v. Comm'r of Soc. Sec. Admin., 574 F.3d  
2 685, 694 (9th Cir. 2009) (holding that ALJ's reasons for rejecting  
3 claimant's testimony also showed that ALJ gave germane reasons for  
4 rejecting substantially similar testimony of testifying witnesses).

5 Here, the ALJ gave "limited weight" to the testimony of  
6 Plaintiff's family members, because he determined that their  
7 testimony essentially reiterated Plaintiff's subjective complaints.  
8 AR 21. Accordingly, because the ALJ properly determined that  
9 portions of Plaintiff's testimony lacked credibility, he also  
10 provided germane reasons for questioning the credibility of  
11 portions of the testimony of her family.

12 IV. The ALJ's RFC Determination

13 Plaintiff argues that the ALJ's RFC determination is not  
14 supported by substantial evidence because he failed to find  
15 Plaintiff's auditory dyslexia "severe" within the meaning of 20  
16 C.F.R. § 404.1520(a)(4)(ii).

17 The ALJ based his finding that Plaintiff did not have severe  
18 auditory dyslexia primarily on the report of Dr. Bolschwing, a  
19 psychological consultative evaluator who examined Plaintiff in  
20 September, 2007. AR 19. Dr. Bolschwing reported that Plaintiff's  
21 intellectual functioning was in the low average to average range,  
22 with "mildly fluctuating attention and concentration." AR 370.  
23 Treating psychologist Dr. Richman indicated in a March, 2008  
24 assessment that Plaintiff did not have a low IQ or reduced  
25 intellectual functioning. The examiner who assessed Plaintiff when  
26 she entered community college thought she might have dyslexia, and  
27 found that her reading ability was at the eighth grade level and

1 her computational ability at the fourth grade level. AR 469. The  
2 ALJ considered the testimony of Plaintiff's parents that she had  
3 auditory dyslexia, and that she was given an Individual Educational  
4 Plan during her school years. Even though the ALJ found that the  
5 weight of the evidence showed that any auditory dyslexia was mild,  
6 not "severe" within the meaning of 20 C.F.R. § 404.1520(a)(4)(ii),  
7 he included Plaintiff's reading and computational limitations in  
8 his RFC. AR 20.

9 The opinions of examining and treating physicians are  
10 "substantial evidence." Andrews v. Shalala, 53 F.3d 1035, 1041  
11 (9th Cir. 1995). Because neither of the physicians who assessed  
12 Plaintiff's mental functioning found a severe mental impairment,  
13 the Court finds that the ALJ's determination that Plaintiff's  
14 auditory dyslexia was not severe was supported by substantial  
15 evidence.

16 V. Testimony of Vocational Expert

17 A. Sit/Stand Option

18 Plaintiff argues that the ALJ improperly relied on the  
19 testimony of the VE in determining that there were two jobs  
20 Plaintiff could do that allow for the sit/stand option specified in  
21 the RFC. Plaintiff argues the VE's testimony conflicted with the  
22 DOT, because the DOT did not indicate whether the jobs had a  
23 sit/stand option, and the ALJ was therefore required to explore the  
24 conflict before crediting the VE's testimony.

25 In determining whether there are jobs a claimant is capable of  
26 performing, an ALJ may consult a VE, whose "recognized expertise  
27 provides the necessary foundation for his or her testimony."

1 Bayliss v. Barnhart, 427 F.3d 1211, 1217-18 (9th Cir. 2005). If  
2 there is a conflict between the testimony of the VE and the DOT,  
3 neither "trumps" the other, and the ALJ is required to resolve the  
4 conflict by determining if the explanation given by the VE is  
5 reasonable and provides a basis for relying on the VE's testimony  
6 rather than the DOT. SSR 00-4p. When a claimant has unusual  
7 limitations on his or her ability to sit or stand, a VE should be  
8 consulted to clarify the implications for the occupational base.  
9 SSR 83-12.

10 Here, the ALJ did consult a VE, and incorporated Plaintiff's  
11 requirement of a sit/stand option every thirty minutes in his  
12 hypothetical to the VE. AR 62. The VE responded that there were  
13 at least two jobs that an individual with Plaintiff's impairments  
14 would be able to perform, Order Clerk and Final Assembler, Optical  
15 Goods. AR 62. The VE clarified that both jobs provided a  
16 sit/stand option at least every thirty minutes. AR 62. After some  
17 questioning of the VE by Plaintiff's representative, the ALJ asked  
18 the VE if any aspects of her testimony deviated from the DOT. AR  
19 66. The VE replied that it had not. AR 66.

20 The ALJ complied with the requirements of SSR 83-12. He  
21 properly consulted a VE, who indicated that there were jobs  
22 Plaintiff was capable of performing even though she required a  
23 stand/sit option every thirty minutes. He also confirmed with the  
24 VE that her testimony did not deviate from the DOT.

25 A conflict must exist between the VE's testimony and the DOT  
26 in order to trigger the ALJ's responsibility under SSR 00-4p to  
27 resolve the conflict. Here, the DOT is silent on whether the jobs  
28

1 in question allow for a sit/stand option. See DOT 209.567-014  
2 (Order Clerk); DOT 713.637-018 (Final Assembler, Optical Goods).  
3 Plaintiff cites Novak v. Comm'r of Soc. Sec., 2009 WL 1922297  
4 (D.S.C. 2009) for the proposition that the DOT's silence creates a  
5 conflict. In Novak, the ALJ treated the DOT's silence on an issue  
6 as a conflict with the VE's testimony, but did not explore the  
7 conflict, and the District Court held that he had thus failed to  
8 comply with the procedure required by SS 00-4p. Id. at 3. The  
9 court remanded the case to the ALJ. Id.

10 The Court does not find Novak persuasive. Where the DOT does  
11 not include information about a particular aspect of a job -- such  
12 as the existence of a sit/stand option -- it is proper to consult  
13 with a VE, as SSR 83-12 instructs. Such testimony supplements the  
14 DOT, rather than conflicting with it. Accordingly, the ALJ did not  
15 err.

16 B. Math and Reading Limitations

17 Plaintiff also argues that the job of Order Clerk requires a  
18 reasoning ability in excess of Plaintiff's RFC, which limited her  
19 to "simple, repetitive tasks." AR 20.

20 The VE stated that the job of Order Clerk required  
21 mathematical ability in the low average range (the tenth to thirty-  
22 third percentile) and general learning ability in the average  
23 range. AR 64. She indicated, however, that she believed that a  
24 person with Plaintiff's academic abilities (characterized as sixth  
25 grade reading and fourth grade math by Plaintiff's representative)  
26 would be able to perform the job. AR 65-66. Even assuming,  
27 however, that the job required a higher reasoning level than

1 Plaintiff possesses, the VE was unequivocal that the job of Final  
2 Assembler, Optical Goods required no such reasoning ability and  
3 that a person with Plaintiff's mental limitations would be able to  
4 do such a job. AR 64. The VE noted that 1,500 such jobs existed  
5 in the local economy. AR 64.

6 Accordingly, the ALJ did not err in finding that Plaintiff was  
7 capable of performing work with significant numbers of jobs in the  
8 local economy. See Barker v. Sec'y of Health and Human Servs., 882  
9 F.2d 1474 (9th Cir. 1989) (holding that Ninth Circuit has  
10 established no minimum number of jobs, and that a total of 1,266  
11 jobs was significant).

12 CONCLUSION

13 Because the ALJ properly applied the five-step analysis to  
14 conclude that Plaintiff was not disabled, and for the more specific  
15 reasons outlined above, Defendant did not commit reversible error.  
16 The Court finds that the ALJ's decision that Plaintiff is not  
17 disabled within the meaning of the SSA was supported by substantial  
18 evidence in the record and was based upon proper legal standards.  
19 Accordingly, Plaintiff's motion for summary judgment is DENIED and  
20 Defendant's motion for summary judgment is GRANTED. The Clerk  
21 shall enter judgment accordingly and close the file. Each party  
22 shall bear his or her own costs.

23 IT IS SO ORDERED.

24 Dated: July 16, 2010



United States District Judge